AGENDA

RAYTOWN PARKS & RECREATION BOARD

Monday, October 16, 2017 Park Office, 5912 Lane, Raytown 7:00 PM

- I. Call to Order
- II. Public Participation

Approval of Minutes - September 18, 2017 Regular Meeting

III. Reports of Officers

President – Terry Copeland Vice President – Chris Rathbone

IV. Reports of Standing & Special Committees

Personnel – Robbie Tubbs
Finance – Chris Rathbone
Program – Danielle Miles
Buildings & Grounds – Mike Hanna
Rice-Tremonti – Dave Thurman

V. Staff Reports

Director – Kevin Boji Superintendent of Parks - Ron Fowler Recreation Report - Dave Turner

VI. New Business

- 1. Park/Stormwater Sales Tax
- 2. MOU & Sect. 90 RSMo Parks & Recreation
- 3. Other Business

VII. Adjourn

VIII. Announcements

Next Meeting: Monday, November 20, 2017 7 PM Park Office

Raytown Park Board Minutes September 18, 2017

Attendance:

Park Board: Terry Copeland, Chris Rathbone, Dave Thurman, Robbie Tubbs, Kimberly

MontsDeOca and George Mitchell.

Staff: Kevin Boji, Ron Fowler, Dave Turner and Mary Ann McCormick

A quorum was declared present and the meeting was called to order. Chris Rathbone made a motion to approve minutes from August 21, 2017. Dave Thurman seconded and the motion passed.

Guests:

Greg Walters asked that the parks do something with the noise levels in the parks. The police won't do anything unless a complaint is written out and sometimes it takes hours to get the police to respond. His suggestion is to cut the electricity in the parks.

Reports of Officers:

President – Terry asked a question about the Pet Licenses that pet owners are suppose to pay for thru the city if some of that money could be put towards a dog park.

Vice President - Chris met with Chief Jim Lynch and Major Hudspeth to discuss towing cars in the parks. They first thought that it was private property and they can't tow cars from their but we stated that the parks are City property so they are public. The State of Missouri changed some statutes and they will need to check with our legal department about that. Chris asked if they could have officers drive thru the parks when officers are out patrolling. They stated they could make sure that happens. Chris also met with Mayor McDonough and Tom Cole regarding question for ballet. It will be brought before the BOA study session on September 19th.

Reports of Standing & Special Committees:

Personnel – no report
Finance – see #2 below
Program – no report
Buildings & Grounds – no report

Rice-Tremonti – Ice Cream Social 9/23 from 2-6 pm; Soup & Crafts – 11/4-11/5, 11-4 pm

Staff Reports:

Director – a written report was distributed. Kevin thanked Ron and staff for hard work at Arts and Music Fest.

Superintendent of Parks – a written report was distributed.

Recreation Report - a written report was distributed. October 7th 2-4 pm at Kenagy Park will host the Dan Riggs Swing Band.

New Business:

- 1. Kevin presented the Study Session Presentation Park Sales Tax. On slide #4 add "site or property" to Repurpose Super Splash.
- 2. George Mitchell made a motion to approve the budget as presented to the Board of Alderman. Chris Rathbone seconded and the motion passed.
- 3. Chris Rathbone made a motion to table the discussion on the Memo of Understanding until a later time. George Mitchell seconded and the motion passed.
- 4. Robbie Tubbs asked if we could put a trash can along the south side of Kenagy Pond. Ron will look into that.

- 5. Chris Rathbone brought up the idea of cutting the power to the shelter houses. After much discussion it was decided to leave the policy as is and have electricity in the shelter houses.
- 6. Dave Thurman made a motion to adjourn. George Mitchell seconded and the motion passed.

Park Maintenance Report September 2017

Horticulture / Right of Way

With cooler temperatures Brain is beginning to turn off water supplies to various ROW landscape beds. Some of these will still need some additional winterization, but that will occur later. Brian has received several crates of spring flower bulbs and will be expecting a few more. He will begin installation within the next 5 or 6 weeks.

Park Maintenance -

Staff has begun the installation of new electrical conduit for the Kenagy pond fountain. The fountain is on order and we should receive it within 4 or 5 weeks. We will finish the prep work this fall and have it ready to install and make it operational next spring. We probably won't be able to turn it on until we are frost free to avoid the potential of damage to the unit.

Our brush chipper broke a leaf spring last week. We were so lucky that this happened in a park and not during transport as it couple have been a very serious event. Cost for the repair was less than \$200 and was accomplished in-house.

The administrative office walks have been sealed. This should help protect them from winter weather. A traction additive should help reduce slips when wet.

One of the culvert pipes at Minor Smith Park will be addressed soon. Concrete work will be used around one end to reduce the potential for erosion around it and to help stabilize it. This work will be performed by staff.

Contract mowing will soon be wrapping up. This contract will terminate at the end of this year's budget (October 31st). This will require that the contract to be rebid for next year by the public works department.

As colder weather descends we will be winterizing waterlines and bathrooms. As always we will be placing portable restroom at Kenagy, Colman and Kritser Park for the benefit of our patrons.

Our Hotsy pressure washer developed a leak in the heater core. Fortunately, it was all warranty work as the cost for the repair was over \$800!



Budget Report

Account Summary

For Fiscal: 2016-2017 Period Ending: 10/31/2017

						Variance	
		Original	Current	Period	Fiscal	Favorable	Percent
		Total Budget	Total Budget	Activity	Activity	(Unfavorable)	Remaining
Fund: 201 - PARKS & RECREA	ATION						
Revenue							
201-00-00-001-41206	TIF - EATS	-57,750.00	-57,750.00	0.00	-37,149.54	20,600.46	64.33 %
201-00-00-100-41205	Parks/Storm Water Capital Sales Ta	307,500.00	307,500.00	0.00	281,936.11	-25,563.89	8.31 %
201-00-00-100-46102	Investment Income	0.00	0.00	0.00	3,358.70	3,358.70	0.00 %
201-92-00-100-41101	Real Estate Tax	430,000.00	430,000.00	0.00	403,682.09	-26,317.91	6.12 %
201-92-00-100-41102	Personal Property Tax	108,000.00	108,000.00	0.00	99,980.09	-8,019.91	7.43 %
201-92-00-100-41104	Delinquent Real Estate Taxes	12,000.00	12,000.00	0.00	14,332.58	2,332.58	119.44 %
201-92-00-100-41105	Penalties	8,000.00	8,000.00	0.00	9,244.21	1,244.21	115.55 %
201-92-00-100-41107	Railroad & Utilities Tax	20,000.00	20,000.00	0.00	19,808.39	-191.61	0.96 %
201-92-00-100-41108	Replacement Tax	22,500.00	22,500.00	0.00	22,148.10	-351.90	1.56 %
201-92-00-100-41110	Circuit Breaker Refund	-3,000.00	-3,000.00	0.00	-2,239.24	760.76	74.64 %
201-92-00-100-41111	Delinquent Tax Revenue	8,000.00	8,000.00	0.00	8,895.25	895.25	111.19 %
201-92-00-100-46101	Interest Earnings	0.00	0.00	0.00	3,822.04	3,822.04	0.00 %
201-92-00-100-47116	Vending Machine-Kenagy	900.00	1,650.00	0.00	531.45	-1,118.55	67.79 %
201-92-00-100-47220	Donations	500.00	500.00	0.00	1,266.28	766.28	253.26 %
201-92-00-100-47525	General Donations	0.00	0.00	72.20	5,030.80	5,030.80	0.00 %
201-92-00-100-47530	Rice Tremonti	6,900.00	6,900.00	0.00	5,643.60	-1,256.40	18.21 %
201-93-00-100-47101	Ballfield Lights Fees	5,000.00	5,000.00	0.00	3,695.10	-1,304.90	26.10 %
201-93-00-100-47105	Shelter House Rental Fees	15,500.00	15,500.00	360.00	18,625.00	3,125.00	120.16 %
201-93-00-100-47110	Sports Field Rental Fees	1,500.00	1,500.00	0.00	1,241.00	-259.00	17.27 %
201-93-00-100-47204	Team Sports League	56,000.00	56,000.00	10,471.69	47,028.52	-8,971.48	16.02 %
201-94-00-100-47510	Trees for Raytown	200.00	200.00	0.00	0.00 0.00	-200.00 0.00	100.00 % 0.00 %
201-94-00-902-47116	Vending Machine-Kenagy	750.00 24,000.00	0.00 24,000.00	0.00 0.00	17,450.00	-6,550.00	27.29 %
201-95-00-100-47401 201-95-00-100-47405	Participant Fees Concession Sales	5,250.00	5,250.00	0.00	3,471.96	-1,778.04	33.87 %
201-95-00-100-47415	ABA Memberships	3,500.00	3,500.00	0.00	2,566.00	-934.00	26.69 %
201-95-00-100-47425	Other Income	200.00	200.00	0.00	1,650.00	1,450.00	825.00 %
201-93-00-100-47423	Revenue Total:	975,450.00	975,450.00	10,903.89	936,018.49	-39,431.51	4.04 %
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Expense	CACHLONG & CHORT	0.00	0.00	0.00	20.00	30.00	0.00.9/
201-00-00-000-59941 201-91-00-100-52250	CASH LONG & SHORT Professional Services	0.00 2,000.00	0.00 2,000.00	0.00 80.00	39.00 868.75	-39.00 1,131.25	0.00 % 56.56 %
201-91-00-100-52750		7,300.00	7,300.00	0.00	460.40	6,839.60	93.69 %
201-91-00-100-53250	Building Maintenance Capital Expenditures	0.00	7,300.00	0.00	70.62	0.00	0.00 %
201-91-00-100-53500	Equipment Expense	6,000.00	6,000.00	0.00	4,912.46	1,087.54	18.13 %
201-91-00-100-53750	General Supplies	200.00	200.00	0.00	0.00	200.00	100.00 %
201-91-00-100-54750	Utilities	9,500.00	9,500.00	0.00	3,938.82	5,561.18	58.54 %
201-92-00-100-51102	Civilian Employees	128,338.00	128,338.00	6,311.10	125,213.14	3,124.86	2.43 %
201-92-00-100-51111	Civilian Employees Overtime	1,000.00	1,000.00	0.00	766.40	233.60	23.36 %
201-92-00-100-52250	Professional Services	57,152.00	57,152.00	0.00	32,060.48	25,091.52	43.90 %
201-92-00-100-52500	Printing & Promotions	525.00	525.00	0.00	28.00	497.00	94.67 %
201-92-00-100-53250	Capital Expenditures	40,000.00	0.00	0.00	0.00	0.00	0.00 %
201-92-00-100-53500	Equipment Expense	4,900.00	4,900.00	0.00	5,657.70	-757.70	-15.46 %
201-92-00-100-53750	General Supplies	2,075.00	2,075.00	0.00	360.77	1,714.23	82.61 %
201-92-00-100-53913	General Liability Insurance	0.00	0.00	0.00	4,382.73	-4,382.73	0.00 %
201-92-00-100-54750	Utilities	9,580.00	9,630.00	468.70	5,943.27	3,686.73	38.28 %
201-92-00-100-55500	Professional Development	3,070.00	3,070.00	0.00	1,483.70	1,586.30	51.67 %
201-92-00-100-59000	Employee Benefits	55,996.00	55,996.00	3,717.76	62,974.53	-6,978.53	-12.46 %
201-93-00-100-51102	Civilian Employees	47,800.00	47,800.00	1,838.46	45 ,851.84	1,948.16	4.08 %
201-93-00-100-51106	Part Time Employees	7,650.00	7,650.00	141.70	2,817.50	4,832.50	63.17 %
201-93-00-100-52500	Printing & Promotions	100.00	100.00	0.00	0.00	100.00	100.00 %
201-93-00-100-53250	Capital Expenditures	1,000.00	1,000.00	0.00	0.00	1,000.00	100.00 %

For Fiscal: 2016-2017 Period Ending: 10/31/2017

						Variance	
		Original	Current	Period	Fiscal	Favorable	Percent
		Total Budget	Total Budget	Activity	Activity	(Unfavorable)	Remaining
201-93-00-100-54500	Recreational Programming	52,450.00	52,477.00	507.10	32,733.45	19,743.55	37.62 %
201-93-00-100-54750	Utilities	4,500.00	4,500.00	0.00	3,458.13	1,041.87	23.15 %
201-93-00-100-55500	Professional Development	250.00	250.00	0.00	125.00	125.00	50.00 %
201-93-00-100-59000	Employee Benefits	17,433.00	17,433.00	1,918.98	19,710.64	-2,277.64	-13.07 %
201-94-00-100-51102	Civilian Employees	250,338.00	250,338.00	7,394.70	208,036.78	42,301.22	16.90 %
201-94-00-100-51106	Part Time Employees	7,650.00	7,650.00	0.00	1,437.20	6,212.80	81.21 %
201-94-00-100-51111	Civilian Employees Overtime	500.00	500.00	0.00	1,758.26	-1,258.26	-251.65 %
201-94-00-100-52250	Professional Services	46,822.00	46,831.00	0.00	22,886.78	23,944.22	51.13 %
201-94-00-100-52500	Printing & Promotions	600.00	600.00	0.00	0.00	600.00	100.00 %
201-94-00-100-52750	Building Maintenance	43,700.00	44,027.71	244.00	18,635.41	25,392.30	57.67 %
201-94-00-100-53250	Capital Expenditures	50,000.00	90,000.00	0.00	14,521.98	75,478.02	83.86 %
201-94-00-100-53500	Equipment Expense	18,900.00	18,910.48	143.22	7,479.95	11,430.53	60.45 %
201-94-00-100-53750	General Supplies	2,800.00	2,980.10	261.76	1,768.54	1,211.56	40.66 %
201-94-00-100-54000	Office Supplies	1,200.00	1,200.00	0.00	750.00	450.00	37.50 %
201-94-00-100-54750	Utilities	56,100.00	56,100.00	3,729.69	29,276.92	26,823.08	47.81 %
201-94-00-100-55000	Vehicle Expense	19,500.00	20,245.86	0.00	7,222.66	13,023.20	64.33 %
201-94-00-100-55250	Uniforms	2,900.00	3,133.88	84.90	1,731.14	1,402.74	44.76 %
201-94-00-100-55500	Professional Development	4,200.00	4,200.00	0.00	1,068.02	3,131.98	74.57 %
201-94-00-100-59000	Employee Benefits	111,402.00	111,402.00	7,347.19	102,277.36	9,124.64	8.19 %
201-95-00-100-52250	Professional Services	11,000.00	11,113.00	0.00	8,471.95	2,641.05	23.77 %
201-95-00-100-52500	Printing & Promotions	6,200.00	6,483.00	0.00	7,283.41	-800.41	-12.35 %
201-95-00-100-52750	Building Maintenance	4,500.00	4,500.00	0.00	149.30	4,350.70	96.68 %
201-95-00-100-53250	Capital Expenditures	0.00	9,000.00	0.00	4,810.00	4,190.00	46.56 %
201-95-00-100-53500	Equipment Expense	600.00	600.00	0.00	306.46	293.54	48.92 %
201-95-00-100-53750	General Supplies	4,900.00	5,020.48	0.00	4,840.19	180.29	3.59 %
201-95-00-100-54000	Office Supplies	250.00	250.00	0.00	0.00	250.00	100.00 %
201-95-00-100-54750	Utilities	4,300.00	4,300.00	305.46	2,108.81	2,191.19	50.96 %
201-95-00-100-55000	Vehicle Expense	1,000.00	1,000.00	0.00	76.10	923.90	92.39 %
	Expense Total:	1,108,181.00	1,119,352.13	34,494.72	800,754.55	318,597.58	28.46 %
Fund: 201 - PARKS & RECREATION Surplus (Deficit):		-132,731.00	-143,902.13	-23,590.83	135,263.94	279,166.07	194.00 %
	Report Surplus (Deficit):	-132,731.00	-143,902.13	-23,590.83	135,263.94	279,166.07	194.00 %

Fund Balance Report

As Of 10/09/2017



Fund
201 - PARKS & RECREATION

	Beginning Balance	Total Revenues	Total Expenses	Ending Balance
	691,192.55	936,018.49	797,060.77	830,150.27
Report Total:	691,192.55	936,018.49	797,060.77	830,150.27

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CITY OF RAYTOWN Request for Board Action

Date:	, 2017	Bill No.:16
To:	Mayor & Board of Aldermen	Section No.:
From:	Chris Rathbone, Raytown Park/Stormw	ater Sales Tax Committee Chair
Depart	ment Head Approval:	
Financ	e Director Approval:	(only if funding requested)
City A	dministrator Approval:	n(

Action Requested: Request approval of an ordinance authorizing a question on the Tuesday, April 8, 2018 Jackson County general election to renew the parks/stormwater control sales tax.

Recommendation: Approval of ordinance

Analysis: The sales tax generates revenue of \$400,000 annually before TIF-EATS and is the second largest revenue source for the park department. Renewal sustains critical funding to maintain park equipment and fund capital equipment replacement.

A key strategy identified in the Raytown Park Master Plan Implementation Plan is to pursue voter approval of an increase in the park/storm water control sales tax to fund essential deferred maintenance and park improvement projects (Park Master Plan Strategic Recommendations & Implementation Plan, Strategy 5.1, page 11).

The park/storm water control sales tax was passed pursuant to the authority of Missouri Statutes Section 644.032.1 which allows a municipality to submit the language with the purpose of the tax being for storm water control, local parks, or both. State statute allows for sales tax of up to a maximum of $\frac{1}{2}$ cent.

Prior to November 2003, Parks received 10% or \$270,000 of the City's 1¢ general operating sales tax annually. The City determined it could no longer appropriate \$270,000 to parks so the Park Department subsequently sought to replace this key revenue source.

Raytown voters approved a 1/8 cent sales tax (Bill No. 5737-03, Ordinance 4899-03, Sect. 111-A-9, p. 2) for a 7 year term in November 2003. Renewal of the sales tax was approved again in August 2010 by a 63% margin this time with a 10 year sunset. The current 1/8 cent sales tax is set to expire on April 1, 2021. In 2016, the Board of Alderman voted to split revenue from the sales tax 75% to parks and 25% to storm water control based on the recommendation of a special committee.

Certification of the sales tax requires passage of an ordinance authorizing the sales tax and submission of the question to the voters by the Board of Alderman. The issue must be certified for an election a minimum of 10 weeks prior to the election.

To ensure accountability to citizens, oversight of sales tax spending is provided by the Park Board and Board of Alderman whose role is to ensure funds are allocated and expended according to approved ballot language.

The tax generates 1 penny for every \$8.00 spent on taxable goods in Raytown. In fiscal year 2016-2017 sales tax revenue represented 26% of the park department's total revenue. Fiscal year 2017-2018 projected revenue is \$252,500 after subtracting TIF-EATS.

Funds will be allocated for:

- Community beautification, including the landscaping and maintenance of landscaping on certain public rights of way and city properties, to be included in the annual parks annual budget. The total for such expenditures shall not be expected to exceed 20% of the anticipated sales tax revenue.
- Capital improvements, as identified in a parks capital improvement plan, annually authorized and approved by the Park Board and Board of Alderman.
- Maintenance of existing parks facilities, including shelters, trails, parking areas and playgrounds approved by the Park Board.
- Matching grant funds to leverage local dollars with funds from other sources.
- General operations including funding equipment and personnel to perform park maintenance, to be included in the annual parks sales tax budget.

The Raytown Park/Stormwater Sales Tax Committee consists of members of both the Park Board and Board of Alderman and is requesting Board of Alderman approval for a referendum to place a question on the April 3, 2018 ballot seeking voter approval for the purpose of funding both city-wide park and stormwater control improvements.

Proposed Ballot Question:

Shall the City of Raytown impose an increase to an existing sales tax at a current rate of one-eighth (1/8) cents to three-eighths (3/8) for the purpose of funding local parks/storm water control within the city with ¾ of the revenue generated going to Parks and ¼ for stormwater control for a term of twenty (20) years?

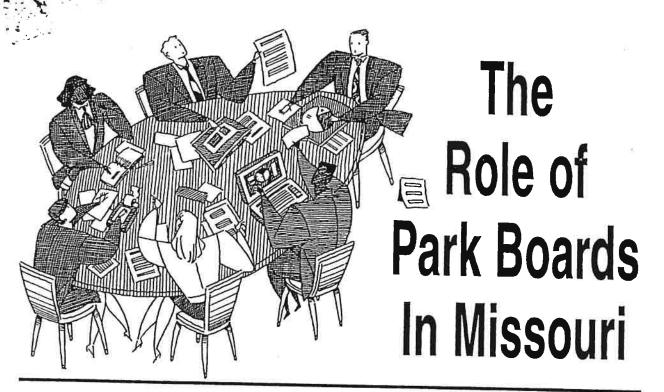
The fiscal year 2017-2018 parks budget is \$50,000.00 for election costs. Projected revenue from the 3/8 cent sales tax is \$800,000 annually with \$600,000 (75%) for parks and \$200,000 (25%) for stormwater control.

Alternatives: Failure to adopt the ordinance could leave the department with insufficient operating funds requiring a reduction in park services, a transfer from the General Fund or other undesirable options.

Not Applicable Budgeted item with available funds Non-Budgeted item with available funds through prioritization Non-Budgeted item with additional funds requested Amount: \$50,000.00 Department: Park Fund: Park Fund Account No:

Additional Reports Attached:

Budgetary Impact:



by Anthony J. Zito and David W. Ostlund

n most Missouri communities, park and recreation boards* have been selected to be responsible for recreational services. The delivery of quality municipal parks and recreation services is enhanced by an energetic, committed and competent citizen board or commission. These individuals serve in key leadership positions and are important community resources.

In Missouri, however, some confusion surrounds the role and function of park and recreation boards. This confusion results from state laws that allow three general types of boards, each having different duties and responsibilities. Park boards in Missouri may be 1) advisory, 2) administrative/policy or 3) special recreation boards.

Adding to the complexity, cities with over 5,000 population are allowed to have home rule charter forms of government. They may establish entirely different park board rules and regulations within a voter-approved charter as long as the provisions of the charter are not in conflict with state law. Because of the wide variance of powers existing in park and recreation boards in home rule cities, the authors chose not to attempt to analyze their authority and responsibility In this article.

Approximately 60 percent of Missouri park boards are advisory boards. In advisory board cities, it is typical to have a park and recreation department on equal status with other city departments. About 50 percent of the departments are administered by a full-time, year-round, parks and recreation professional who reports directly to the mayor, city manager or city administrator.

*In this article "park board" is a generic term including any board, commission, committee or group responsible for planning or managing various aspects of parks or recreation programs.

Organization Of The Advisory Board

The director of the park and recreation department is directly responsible to the appropriate city official. The board serves strictly in an advisory capacity to the city council and director.

The board is established by ordinance to advise the director and/or mayor, city manager, city administrator or council on park and recreation department policy. Having no legal or administrative authority, the board usually acts upon requests from city officials or a park and recreation director.

Responsibilities common among advisory boards in Missouri are to:

- Identify park and recreation attitudes of individuals and organizations in the community;
- Make annual budget recommendations;
- Ensure resources to continue ongoing and future park and recreation programs;
- Accept and perform delegated responsibilities;
- Advise on basic policies that guide the department;
- Maintain a clear distinction between its own function and the function of the governing body and professional staff;
- Submit all recommendations or suggestions in writing to avoid misinterpretations;
- Recognize that its recommendations or suggestions will not always be followed:
- Review and advise on development plans;
- Recommend sites for park expansion;

 Recommend new programs for inclusion into department offerings.

Organization Of The Administrative Board

The director of the department of parks and recreation is directly responsible to the park board. The park board determines all policies for the department and is directly responsible to the city council.

Approximately 40 percent of the cities having park boards in Missouri have administrative boards. In these cities, it is not unusual to have the park and recreation department on a different status from the other city departments.

The department, in about 75 percent of the cases, is administered by a full-time parks and recreation professional who reports directly to the park board or its chairperson. The park board is established by ordinance to determine policy and has both decision making and legal authority.

Administrative Boards

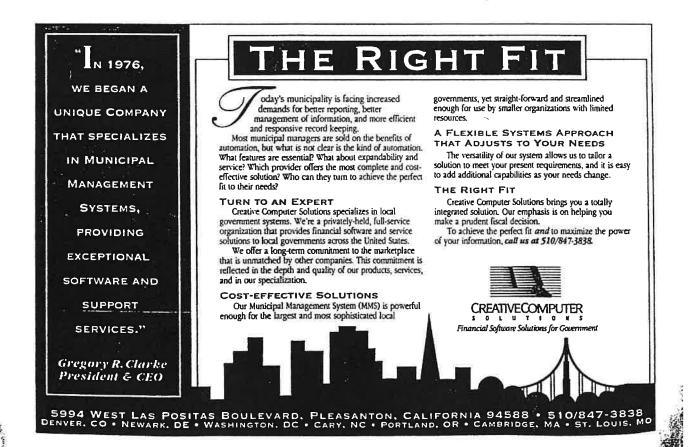
All cities and towns may authorize park boards under Missouri Statutes 90.010-90.570. The rules and regulations under these statutes are summarized as follows:

Membership:

- Nine citizens of the city or town shall be appointed by the mayor to constitute a park board.
 None may be a member of the municipal government.
- After the original board is appointed for staggered terms, three new members are appointed each year to take office June 1 for threeyear terms.

Authority and Responsibilities: The board has authority to:

- Supervise, improve and care for the parks;
- Purchase or otherwise acquire land:



- Appoint staff to manage the parks;
- Act as trustees for land or moneys donated;
- Report annually to the city council on the second Monday in June of each year on conditions of the trust for the preceding year as of May 1; on funds received and expended; and other relevant statistics and information. The receipts and expenses must be verified by affidavit.

Finances

- The board has exclusive control of expenditures of all moneys collected to the credit of the park fund.
- All money received for such parks shall be deposited in the city treasury to the credit of the park fund, and shall be kept separate and apart from other moneys collected by the city.
- Vouchers must be used and signed by the appropriate park

board official for expenses of park operation.

Special Recreation Boards

Legislation passed in 1963 by the Missouri legislature allows communities to establish a special recreation or park board. Few communities have pursued this option because of problems attaining the necessary two-thirds voter approval, and because equal financing is available under other statutes that do not require twothirds voter approval. This board's major distinction is in usage of funds. The special tax funds approved at the time the board is created go directly to a relatively autonomous board. The funds are to be used for park and recreational purposes defined by board members. Special recreation boards are authorized under Section 67.750 RSMo.

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Identifying Board Type

The above discussion of board types and responsibilities describes how the boards could operate; however, distinguishing between advisory and administrative/policy boards is simple only in theory. Most existing park boards are neither totally administrative/policy or advisory. They lie on a continuum between the two extremes, depending on the authority and responsibility delegated to them by the governing unit or charter.

In Missouri, whether a park board is advisory or administrative/policy is truly a matter of degree. In an effort to make the distinction, one can:

- Check the ordinance or charter under which the board was established. Look for the terms "advisory" or "administrative/policy." Identify what authority is granted to or restricted from the board. There are examples of "administrative/policy boards" that have considerably less authority than "advisory boards."
- Observe the ongoing operations of the department. Determine whether decisions are being made to allocate resources or to give advice.
- Analyze the pattern of relationships that exist with other governmental departments and officials.

The problem that confronts communities is whether an advisory or administrative/policy board is the type to maintain or implement services. Is the responsibility for the delivery of park and recreation services to lie with a board or a department head who is responsible to an appropriate city official? In the final analysis, the ultimate responsibility lies with each community to decide which organizational structure is best.

Anthony J. Zito is a professor in the Department of Recreation Administration, College of St. Francis, Joliet, IL. David W. Ostlund is the executive director of the Missouri Park and Recreation Association.

MEMORANDUM OF UNDERSTANDING

THIS MEMORANDUM OF UNDERSTANDING (this "Memorandum") is entered into as of this day of Much 2012, by and between the CITY OF RAYTOWN ("City") and the PARK BOARD through the CITY ADMINISTRATOR of the City and PRESIDENT of the Park Board, and represents the following understandings between the City and the Park Board:

Section I. Park Board Responsibilities. The Park Board shall have exclusive control over the expenditures of all monies collected to the credit of the "park fund" and all monies deposited in other segregated funds which are dedicated to parks and recreation use such as the parks portion of the Local Parks and Storm Water Control Sales Tax Special Trust Fund (all hereinafter referred to as "park moneys") Money collected to the credit of the park fund shall include: funds collected from levies of the annual ad valorem tax authorized by Missouri law and deposited in the "park fund" of the City pursuant to Missouri law, funds collected from the annual ad valorem tax for maintenance of parks pursuant to Missouri law, donations of money received from persons or entities and such other moneys transferred from time to time to the "park fund". Further, the Park Board shall have exclusive control over the supervision, improvement, care, and custody of the City's parks.

Section II. Budgets and Expenditures. Money credited to the "park fund" shall be budgeted and expended as provided in this Memorandum.

A. The Park Board shall prepare and submit to the City Board of Aldermen an annual budget containing recommended items and expenditures of "park monies" for inclusion in the annual budget prepared and authorized as part of the City's normal budgetary timeline and process.

The annual budget submitted by the Park Board and the Parks and Recreation Department shall be given deference by the Board of Aldermen as part of the City's annual budget process. It is the expressed preference of the Board of Aldermen to accept, as presented, the annual budget submitted by the Park Board and Parks and Recreation Department, to the extent that such budget contains proposed expenditures from "park monies"; and, to the extent there is disagreement concerning the Parks and Recreation Department budget such that said budget cannot be accepted by the Board of Aldermen, the Board of Aldermen, the Parks and Recreation Department and Park Board will work together, in consultation with one another, to resolve any such disagreement in advance of the final submission of the Parks and Recreation Department annual budget to the Board of Aldermen.

- B. From time to time throughout the year, it may be necessary for the Park Board and Parks and Recreation Department to request the appropriation of monies representing proposed expenditures from "park expenditures" not contained in the annual budget. Such proposed expenditures shall be requested by the Park Board and Parks and Recreation Department in accordance with City policy and procedures for expenditure approval and shall be adopted and approved by the Board of Aldermen in the spirit of and in accordance with the general principles set out in Section I above.
- C. Actual expenditures for approved budget items shall be submitted by the Park Board and Parks and Recreation Department made by the City Administrator and the City's Finance Director in accordance with city policies and procedures on this subject.

Section III. Land Acquisition. The Park Board shall have power to purchase or otherwise secure ground to be used for such parks as agent for the City in accordance with City policies,

procedures and ordinances. Such property acquisition may be by purchase, donations, or such other method as may from time to time be authorized, all in accordance with State law and City ordinances. All parklands so acquired shall be titled in the name of the City of Raytown, Missouri. Acceptance of dedicated parklands shall be by ordinance. Lands or other real or personal property acquired by donation shall be titled in the name of the City of Raytown, Missouri and the Park Board shall be named and designated as special trustees of such property for the benefit of the City of Raytown, Missouri.

Section IV. Personnel Matters. The Park Board has power "to appoint a suitable person to take care of said parks and necessary assistants for said person and fix their compensation, and shall have the power to remove such appointees."

A. Parks and Recreation Director. The Parks and Recreation Director shall serve as head of the Parks and Recreation Department. The Parks and Recreation Director shall be an employee of the City appointed and subject to removal by the Park Board. Such appointment and removal shall be accomplished through and consistent with the City's Personnel Code and any regulations adopted pursuant thereto including any applicable review and appeal procedure contained in the Personnel Code. The City Administrator's role in any such appointment and removal shall be administrative and supervisory in nature with the understanding that the Park Board may consult with the City Administrator on any such appointment and removal.

- 1. The fixing of compensation of the Parks and Recreation Director shall be reviewed annually in a collaborative effort and joint review by the City Administrator and the President of the Park Board, subject to the City's comprehensive personnel policy and Board of Aldermen review. Additionally, the fixing of the Parks and Recreation Director's compensation shall remain subject to the City's normal annual budgetary process (i.e. the Park Board shall include the proposed Parks and Recreation Director's compensation within the annual Parks and Recreation Department budget submitted to the Board of Aldermen for inclusion in the annual budget of the City).
- 2. The performance and evaluation of the Parks and Recreation Director shall be subject to the sole review of the Park Board, subject to the administrative review of the City Administrator and such other collaborative assistance from the City Administrator as may be requested by the Park Board from time to time, all otherwise in accordance with the Personnel Code of the City.
- B. Other Personnel. The remaining Parks and Recreation Department employees shall remain subject to appointment, suspension, or removal solely by the Parks and Recreation Director or his/her designee, in consultation with the Park Board, subject to the administrative oversight and review of the City Administrator, all Parks and Recreation Department employees including the Parks and Recreation Director shall be considered employees with equal standing to all other City employees and shall receive full City employment benefits including Workers' Compensation, health insurance, liability insurance, LAGERS retirement benefits, and such other benefits as may from time to time be provided to City employees. There shall be no benefits given to Parks and Recreation Department employees that are not also given to other City employees and vice versa. Until such time as the City and the Park Board resolve differences by agreement between the salary and benefit packages of City employees and Parks and Recreation Department employees, the salary and benefit packages of the Parks and Recreation Department employees shall remain in force as they now exist. Should the City determine that there are funds sufficient for a merit increase or a Cost of Living Adjustment (COLA), the Parks and Recreation Department employees will receive the same compensation as all other City employees. There shall be no merit increases, nor COLA adjustments given to

Parks and Recreation Department employees that are not also given to other City employees and vice versa. The City and the Park Board will work together to place all City employees, including Parks and Recreation Department employees, under the same salary/step schedule. Consideration will be given to implementing a salary/step schedule for all City employees which is similar to or akin to the salary/step schedule currently in place through the Parks and Recreation Department.

Section V. City Administrator Responsibilities. The City Administrator shall provide coordination between the Park Board and other City departments, agencies, boards, and commissions and shall provide administrative and personnel support to the Park Board in the satisfaction of Park Board responsibilities specified in this Memorandum.

A. Personnel Support. The City Administrator shall assist the Park Board by providing City personnel and equipment from other City departments, as are from time to time available, to support maintenance, repair, and improvement operations on Park's properties. The Park Board through the Parks and Recreation Director shall cooperate with the City Administrator by providing use of such Parks and Recreation Department personnel, equipment, and vehicles as may be expedient to meet requirements for other City uses (including the maintaining rights of way and other designated green ways by the Board of Aldermen); provided that any such requested use does not denigrate the maintenance of Park's properties or Park programs. Disagreements over the use of Parks and Recreation Department employees to perform requested City uses of such Parks and Recreation Department employees shall be resolved by the Parks and Recreation Director, in consultation with the Park Board, and the City Administrator, in consultation with such other City officials as he/she deems appropriate.

B. Administrative Support. In consideration for the items listed in paragraph A of this Section above, the City Administrator shall provide through regular City resources subject to City budgetary limitations such accounting, payroll, purchasing, administration, personnel, contracting, and legal support to the Park Board as may be required in satisfaction of the Park Board's responsibilities. The Park Board will adhere to all written policies of the City in regards to purchasing, purchasing cards, travel, mileage reimbursement, and any other financial policies of the City.

Section VI. Maintenance of Funds: Financial Reports.

A. Segregated Funds. The City Administrator shall provide for the establishment and maintenance of appropriate segregated fund accounts for the "park monies" referenced in Section I above separate and apart from all other funds of the City. The City Administrator shall ensure the prompt deposit into the appropriate segregated Park account of all "park monies".

B. Financial Reporting: Verification. The City Administrator shall promptly provide to the Park Board such financial data from regarding "park monies" as may be reasonably required by the Park Board for use in the preparation of the annual report set forth in Section VII of this Memorandum. The City Administrator shall annually verify to the Park Board by affidavit the report of receipts and expenditures of monies in the various Park fund accounts.

Section VII. Annual Report. On or before the second Monday in June, the Park Board shall prepare and present an annual report to the Board of Aldermen stating: (i) the condition as of the first day of May of that year of the Park's properties and such other real and personal property as shall be from time to time entrusted to the Park Board; (ii) the various sums of money received from the Park fund and other sources; (iii) the amount and purposes of

expenditures from the Park fund and other sources; and (iv) such other statistics, information and suggestions as the Park Board may deem of general interest.

Section VIII. Meetings. The Board of Aldermen and the Park Board shall meet from time to time as mutually decided upon to discuss items of mutual interest such as goals and objectives for the upcoming fiscal year, projected revenues, merit or COLA adjustments, etc.

Section IX. Mutual Cooperation. The Board of Aldermen and the Park Board recognize that the taxpayer's money should be spent as efficiently as possible. To that end, both recognize that there are some areas where possible consolidation or collaboration are possible, and both are willing to work together to ensure this is accomplished where it makes sense to do so.

Section X. Term: Amendment. This Memorandum shall commence upon its execution by the parties and shall remain in effect until terminated or amended as provided herein. This Memorandum may be terminated by either party giving the other at least 90 days written notice of the party's intention to terminate this Memorandum. The parties understand that facts and circumstances change and that it may be necessary from time to time hereafter to amend this Memorandum. However, this Memorandum may be amended only by a writing duly authorized and executed by both parties.

EXECUTED ON THE DAY AND YEAR WRITTEN ABOVE.

Mehammel	_ City Administrator
Richard VI. Harma	_ Park Board President

Missouri Revised Statutes

Chapter 90
Parks and Recreation (Cities)

←Chapter: 89

August 28, 2016

Chapter: 91→

Parks, acquisition, funds, how obtained--tax, how levied and collected--amount of tax.

90.010. 1. Whenever any city desires to establish a park or pleasure grounds, the common council or mayor and board of aldermen of such city is hereby authorized and empowered to acquire property for such purposes by gift, purchase or condemnation of lands in such city or within one mile thereof, and for that purpose may borrow money and issue bonds in payment thereof, and shall by ordinance describe the metes and bounds of such lands to be purchased or condemned. Lands owned by such city may by ordinance be converted, set aside or appropriated for parks or pleasure grounds. Such city may levy an annual tax not to exceed two mills on the dollar for the maintenance of such parks or pleasure grounds, and such tax shall be levied and collected in like manner with other general taxes of such city, but the funds received therefrom shall be kept separate and apart from all other funds of the city and shall be deposited in the park fund.

- 2. Taxes levied and collected in accordance with the provisions of this section shall not be included in calculating any amount of taxes which may be levied and collected for general municipal purposes.
- 3. The annual tax for park and pleasure grounds may be set at any amount approved by the qualified voters of the city in the manner prescribed by section <u>90.500</u> which amount if approved by the voters shall be in addition to the maximum amount authorized by this section or any other section for parks and pleasure purposes. The city council may submit the tax to the voters or citizens may petition in accordance with the provisions of section <u>90.500</u>. The ballot and the vote for the tax shall be in accordance with procedures set forth in section <u>90.500</u>.

(RSMo 1939 §§ 6975, 15331, A 1949 H.B. 2038, A.L. 1972 H.B. 1386, A.L. 1994 H.B. 1200 & 1192)

Prior revisions: 1929 §§ 6829, 14238; 1919 §§ 8311, 9210; 1909 §§ 9247, 10239

CROSS REFERENCE:

Corporation, municipalities may contract for common facilities and services, 70.210 to 70.325

Park lands--condemnation.

90.020. The common council or mayor and board of aldermen, in proceedings by ordinance to purchase or condemn lands for the purpose stated in section 90.010, shall proceed in the manner provided by law, or in the manner provided in the charter of such city for the condemnation of lands for the establishment of streets, avenues, alleys or market places, or public squares; and on such condemnation and the payment of the appraisement as therein provided, the title of such land shall vest in such city for the uses and purposes for which it was taken.

(RSMo 1939 § 15332, A. 1949 H.B. 2038)

Prior revisions: 1929 § 14239; 1919 § 9211; 1909 § 10240

Numbers of commissioners--vacancy in board of commissioners, howfilled.

- <u>90.101</u>. 1. Notwithstanding any law to the contrary, the board of commissioners of Tower Grove Park shall have the authority to adjust the size of its membership, provided that any such adjustment shall be approved by a majority vote of the board members.
- 2. Notwithstanding any law to the contrary, in case of any vacancy occurring in the membership of the board of commissioners of Tower Grove Park from death, resignation, or disqualification to act, the vacancy shall be filled by appointment from the remaining members of the board, or a majority of them, for the balance of the term then vacant, and all vacancies caused by the expiration of the term of office shall be filled by appointment from the judges of the supreme court of the state of Missouri, or a majority of them or if said judges are unable or unwilling to so act, which shall be presumed by their failure to act within thirty days following delivery to the court of a slate of appointees, by the majority vote of the remaining board members.

(L. 1998 H.B. 1158 § 1, A.L. 2011 H.B. 142 merged with H.B. 464) (Source: RSMo 1939 § 15735)

Parks--petition--tax rate--election--form of ballot (certain cities).

<u>190.500.</u> 1. When one hundred voters of any incorporated city or town having less than thirty thousand inhabitants, or any city of the third class, shall petition the mayor and common council asking that an annual tax be levied for the establishment and maintenance of free public parks in the incorporated city or town, and providing for suitable entertainment therein, and shall specify in their petition a rate of taxation as provided in this section, the mayor and common council shall submit the question to the voters.

2. The question shall be submitted in substantially the following form:

Shall a cent tax per one hundred dollars assessed valuation be levied for public parks?

3. The tax specified in the notice shall be levied and collected in the same manner as other general taxes of the incorporated city or town and shall be deposited in the park fund. The rate of taxation authorized by this section shall be combined with any rate of tax imposed pursuant to the provisions of section 90.010, and any tax authorized pursuant to the provisions of this section shall cease in case the voters of such incorporated city or town shall so determine, by a majority vote after a petition for the submission is filed in accordance with the provisions of this section.

(RSMo 1939 §§ 15333, 15341, A. 1949 H.B. 2038, A.L. 1967 p. 169, A.L. 1972 H.B. 1386, A.L. 1975 H.B. 398, A.L. 1976 S.B. 729, A.L. 1978 H.B. 971, A.L. 1994 H.B. 1200 & 1192)

Prior revisions: 1929 §§ 14240, 14248; 1919 §§ 9212, 9220; 1909 §§ 10241, 10249

Public parks, maintenance.

90.510. In case of an increase in valuation in any year of the taxable property within any city, or whenever the common council of such city is satisfied that a lower rate will produce ample funds, it may reduce the levy herein provided for by levying a tax for the maintenance of said free public parks which in the judgment of said common council shall be sufficient for the maintenance of said free public parks throughout the year.

(RSMo 1939 § 15333, A. 1949 H.B. 2038, A.L. 1959 S.B. 162)

Prior revisions: 1929 § 14240; 1919 § 1912; 1909 § 10241

Park board--appointment.

90.520. When any incorporated city or town shall have decided to establish and maintain public parks under sections 90.500 to 90.570, the mayor of such city shall, with the approval of the legislative branch of the municipal government, proceed to appoint a board of nine directors for the same, chosen from the citizens at large with reference to their fitness for such office, and no member of the municipal government shall be a member of the board.

(RSMo 1939 §§ 15334, 15342, A. 1949 H.B. 2038)

Prior revisions: 1929 §§ 14241, 14249; 1919 §§ 9213, 9221; 1909 §§ 10242, 10250

Park directors--terms of office.

90.530. The directors shall hold office, one-third for one year, one-third for two years and one-third for three years from the first of June following their appointment, and at their first regular meeting shall cast lots for their respective terms; and annually thereafter the mayor shall, before the first of June of each year, appoint as before three directors, who shall hold office for three years and until their successors are appointed. The mayor may, by and with the consent of the legislative branch of the municipal government, remove any director for misconduct or neglect of duty.

(RSMo 1939 §§ 15335, 15343, A. 1949 H.B. 2038)

Prior revisions: 1929 §§ 14242, 14250; 1919 §§ 9214, 9222; 1909 §§ 10243, 10251

Park board--vacancies--no compensation.

<u>90.540</u>. Vacancies in the board of directors, occasioned by removal, resignation or otherwise, shall be reported to the city council and be filled in like manner as original appointments, and no director shall receive compensation as such.

(RSMo 1939 §§ 15336, 15344, A. 1949 H.B.: 2038)

Prior revisions: 1929 §§ 14243, 14251; 1919 §§ 9215, 9223; 1909 §§ 10244, 10252

Park board--organization--powers.

90.550. Said directors shall immediately after their appointment, meet and organize by the election of one of their number president, and by the election of such other officers as they may deem necessary. They shall make and adopt such bylaws, rules and regulations for their guidance and for the government of the parks as may be expedient, not inconsistent with sections 90.500 to 90.570. They shall have the exclusive control of the expenditures of all money collected to the credit of the park fund and of the supervision, improvement, care and custody of said park. All moneys received for such parks shall be deposited in the treasury of said city or town to the credit of the park fund and shall be kept separate and apart from the other moneys of such city or town and drawn upon by the proper officers of said city or town upon the properly authenticated vouchers of the park board. Said board shall have power to purchase or otherwise secure ground to be used for such parks, shall have power to appoint a suitable person to take care of said parks and necessary assistants for said person and fix their compensation, and shall have power to remove such appointees; and shall in general carry out the spirit and intent of sections 90.500 to 90.570 in establishing and maintaining public parks.

(RSMo 1939 §§ 15337, 15345, A. 1949 H.B. 2038)

Prior revisions: 1929 §§ 14244, 14252; 1919 §§ 9216, 9224; 1909 §§ 10245, 10253

Park board--annual report.

90.560. The said board of directors shall make, on or before the second Monday in June, an annual report to the city council stating the condition of their trust on the first day of May of that year, the various sums of money received from the park fund and other sources, and how much moneys have been expended and for what purposes, with such other statistics, information and suggestions as they may deem of general interest.
All such portions of such report as relate to the receipt and expenditure of money shall be verified by affidavit.

(RSMo 1939 §§ 15338, 15346, A. 1949 H.B., 2038)

Prior revisions: 1929 §§ 14245, 14253; 1919 §§ 9217, 9225; 1909 §§ 10246, 10254

Public park--private donations.

90.570. Any person desiring to make donations of money, personal property or real estate for the benefit of such park shall have a right to vest the title to the money or real estate so donated in the board of directors created under sections 90.500 to 90.570, to be held and controlled by such board when accepted according to the terms of the deed, gift, devise or bequest of such property; and as to such property, the said board shall be held and considered to be the special trustees.

(RSMo 1939 §§ 15339, 15347, A. 1949 H.B. 2038)

Prior revisions: 1929 §§ 14246, 14254; 1919 §§ 9218, 9226; 1909 §§ 10247, 10255

Zoological park board--annual report.

<u>90.640</u>. The said board of control shall make, before the second Monday in April, an annual report to the legislative branch of the municipal government, stating the condition of their trust on the first day of April of that year, the various sums of money received from the zoological park fund and from other sources, and how such moneys have been expended and for what purposes, the number and character of the acquisitions to the collections added by the purchase, gift or otherwise during the year, together with the number at the beginning of the year, and such information and suggestions as they may deem of general interest. All such portions of said report as relate to the receipt and expenditure of money, as well as to the number and value of the collections and description and value of the property, shall be verified by affidavit.

(RSMo 1939 § 15371)

Prior revisions: 1929 § 7616; 1919 § 9015

Zoological park--protective ordinances.

<u>90.650</u>. The legislative authority of said city shall have power to enact ordinances imposing suitable penalties for the punishment of persons committing injury upon said zoological park or the grounds or collections or property thereof.

(RSMo 1939 § 15372)

Prior revisions: 1929 § 7617; 1919 § 9016

St. Louis symphony's promissory note to state extended to April 15,1998.

90.700. Interest on the promissory note entered into by the St. Louis Symphony Society, a not-for-profit corporation, wherein the society promised to repay to the state of Missouri the sum of two million dollars with interest on or before the fifteenth day of April, 1993, shall be paid on or before that time, and the note is hereby extended and shall become due and payable on April 15, 1998. No further extension of the note shall be made or granted and the note, the underlying debt represented by the note and any accrued interest shall not be released, extinguished or forgiven in whole or in part.

(L. 1992 H.B. 1058 § 1 subsec. 1)

Kansas City symphony's promissory note to state extended to April 15,1998.

90.702. Interest on the promissory note entered into by the Kansas City Symphony, a not-for-profit corporation, wherein it promised to repay to the state of Missouri the sum of one million dollars with interest on or before the fifteenth day of April, 1993, shall be paid on or before that time, and the note is hereby extended and shall become due and payable on April 15, 1998. No further extension of the note shall be made or granted and the note, the underlying debt represented by the note and any accrued interest shall not be released, extinguished or forgiven in whole or in part.

(L. 1992 H.B. 1058 § 1 subsec. 2)

Kansas City regional sports complex authority created--authoritydefined.

90.750. There is hereby created in any city with a population of more than three hundred thousand inhabitants which is located in more than one county a special authority to be known as the "Kansas City Regional Sports Complex Authority", Such authority shall be a distinct and separate entity from any county sports complex authority authorized by section 64.930. For purposes of sections 90.750 to 90.760, the term "authority" means the Kansas City regional sports complex authority.

(L. 1997 2d Ex. Sess. S.B. 1 § 13)

Effective 12-23-97

Complex commissioners' qualifications, appointment, terms, vacancies--chairman, how selected.

90.755, 1. The authority created in section 90.750 shall consist of eight commissioners who shall be qualified voters of the state of Missouri, one of whom shall be the director of the department of economic development. The remaining seven members shall be appointed by the governor with the advice and consent of the senate as follows:

- (1) The mayor of a city having a population of at least four hundred thirty thousand inhabitants located in more than one county shall submit two panels of three names of residents of such city to the governor who shall select one person from each such panel;
- (2) The governing body of a county of the first classification with a charter form of government containing the major part of a city having a population of at least four hundred thirty thousand inhabitants shall submit two panels of three names of residents of such county to the governor who shall select one person from each such panel; and
- (3) The governing bodies of all other counties containing a part of a city with a population of at least four hundred thirty thousand inhabitants shall each submit a panel of three names of residents of each such county to the governor who shall select one person from each such panel. No more than four of the members selected by the governor shall be from the same political party.
- 2. Except for the director of the department of economic development, the commissioners shall be appointed to serve for terms of six years, except those first appointed. One shall be appointed for a two-year term, one for a three-year term, one for a four-year term, two for a five-year term and two for a six-year term. The commissioners shall annually select a chairman from among their members.
- 3. Each commissioner shall hold office until his or her successor has been appointed and qualified. If a vacancy occurs, it shall be filled in the same manner as the first appointment. All vacancies shall be filled within thirty days from the date of such vacancy. The commissioners shall serve without compensation.

(L. 1997 2d Ex. Sess. S.B. 1 § 14) Effective 12-23-97

Duties of the authority--annual report due when.

90.760. The duties of the authority created in section 90.750 shall include, but are not limited to, the study and review of all current major sports leagues, clubs or franchises operating in Kansas City and the analysis of possibilities for future growth and expansion of existing and new major sports leagues, clubs or franchises in that and surrounding areas. Unless and until otherwise provided, the authority shall make an annual report by December first of every year, to the governor, the president pro tem of the senate and the speaker of the house of representatives, and the director of the department of economic development. Such report shall set forth in detail the authority's findings and recommendations.

(L. 1997 2d Ex. Sess. S.B. 1 § 15)

. Effective 12-23-97

Top

Missouri General Assembly

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